CITY OF IQALUIT
CITY COUNCIL MEETING #18
August 27, 2013 at 6:00 PM
COUNCIL CHAMBERS

PRESENT FROM COUNCIL

Mayor John Graham
Deputy Mayor Mary Wilman
Councillor Mark Morrissey
Councillor Joanasie Akumalik
Councillor Simon Nattaq
Councillor Kenneth Bell
Councillor Terry Dobbin
Councillor Romeyn Stevenson

ABSENT

PRESENT FROM ADMINISTRATION

John Hussey, Chief Administrative Officer
Valerie Collin, A/City Clerk
John Mabberi-Mudonyi, Senior Director, Corporate Services
Jennifer Catarino, A/Director, Planning and Development
Amy Elgersma, Director, Recreation
Robyn Campbell, Sustainability Coordinator
Eva Michael, Communications Officer
Jeanie Eeseemailee, Senior Interpreter/Translator
Rachel Ootoova, Senior Interpreter/Translator

PRAYER

Councillor Nattaq opened the meeting with a prayer at 6:00pm.

SWEARING IN

None

ADOPTION OF AGENDA

Motion #13-247

Moved by: Deputy Mayor Wilman
Seconded by: Councillor Morrissey

That the agenda be adopted as amended:

Add Item 9 (b) – Verbal Update – Sustainability Plan
Add (1) In Camera Item - Legal

Unanimously Carried

1. MINUTES

None

2. DECLARATION OF INTEREST

None

3. DELEGATIONS

a) Nunavut Arts and Crafts Association

The delegation was not in attendance.

b) RCMP Report
Sergeant Monty LeComte

The delegation was not in attendance.

4. AWARDS AND RECOGNITIONS

None

5. STATEMENTS

Deputy Mayor Wilman noted that a Public Safety Committee Meeting was held on August 14th and the committee was happy to receive keynote speaker, Mr. Greg Perkins, who spoke to the committee about crime prevention through environmental design. Mr. Perkins was in Iqaluit to conduct an assessment study on the proposed airport project, and while in Iqaluit, offered his expertise on crime prevention, as it relates to town planning and development. She believed his presentation to be very helpful and informative, explaining the main principles of crime prevention through environmental design and that it can have a positive image and change an individual's behavior. This information should be shared with all residents of Iqaluit and all companies and organizations; the city should organize an information session with Mr. Perkins and all appropriate staff members and organizations.

Councillor Bell noted that during his absence from the last few Council meetings, the Appointment of Chief Administrative Officer By-law No. 757 received first and second reading. He stated that he has other by-laws of the same nature; one from a small town in Alberta of two hundred people that is two pages long, one from a town in British Columbia with a population of four thousand that is twenty pages long and one from Yellowknife that is six pages long. The City of Iqaluit's by-law is half a page. He stated that he hopes to re-open discussions during third reading as the first two readings were received without questions or comments. He believed it to be strange that no one would want to know how much the Chief Administrative Officer is being paid, what his benefits are, if a review was completed and several other things.

He noted that on December 12, 2012, he emailed Mayor Graham and Mr. Hussey in regards to the old pool and received some responses but no response to multiple questions. On March 18, 2013, another email was sent to Mayor Graham on this matter with no response. A month later he mentioned the fact that he had emailed Administration and Mayor Graham and had yet to receive a response and asked that it be a discussion item at a future Council meeting; this request has yet to be fulfilled. He stated that a letter would be sent to the Minister of Community and Government Services requesting that a municipal inspector be appointed to look into city matters, as, as a Councillor, if he cannot ask for these things that are not being provided to him, and cannot have a discussion item to make a motion to have matters addressed, then he is ineffective. He was voted for by the people of Iqaluit and is here to represent them, and is doing his best.

Councillor Dobbin agreed with Councillor Bell's concerns and stated that his responsibility of representing the people of Iqaluit who voted for him is very serious and believed that rushing an appointment for the Chief Administrative Officer was a great disservice to the citizens of Iqaluit. He noted that he and Councillor Bell were on vacation when first and second reading of the by-law was presented to Council and believed that this was perhaps a coincidence. Third and final reading is being presented later in the meeting and no discussion is permitted. He noted that the Chief Administrative Officer's term does not expire until December 31, 2013 and wondered why it was rushed through during the summer months. He noted that Section 43 (2) of the *Cities, Towns and Villages Act* states:

"The Chief Administrative Officer is an employee."

Therefore, all employees should have an annual performance review done; was there a performance review done on the Chief Administrative Officer, the most senior officer within the city? He believed that the mayor, with guidance from Council, so conduct an annual performance review on the most senior manager in the city and one of the highest paid employees? This practice is conducted in all other jurisdictions within Canada. He stated that the Chief Administrative Officer By-law is not on the City of Iqaluit website but other jurisdictions such as

Fort Smith and Yellowknife have the by-law posted on their website. Council should be provided a copy of the by-law, as well as residents, and should include his compensation package. He believed that Council was his supervisor and should know this information. He asked that a cautious approach be taken on Mr. Hussey's reappointment for another three years and stall the decision because all important decisions like that should be full council sitting. Council should speak to the city employees to determine if they are happy with the Chief Administrative Officer; transparency is a key after all. Several director and manager positions are vacant; Director of Engineering, Director of Public Works, Building Inspector and more. The Nunavut Employee's Union indicates that sixty (60) employees have filed employee grievances against the City of Iqaluit costing the City of Iqaluit rate payers and voters an excessive amount of money and this does not include the Michèle Bertol settlement, which nobody knows the total cost even though it has been settled; residents deserve better than that. Requests for public documents from Administration fell on deaf ears; he has been pushing for transparency since March 2013 and has yet to receive a response. He asked that the third and final reading of the by-law be stalled to provide Council the opportunity to reassess the decision.

6. DEFERRED BUSINESS AND TABLED ITEMS

None

7. BYLAWS

a) First Reading of By-law (s)

None

b) Second Reading of By-law (s)

None

c) Third and Final Reading of By-law (s)

i) Zoning By-law Amendment No. 747 (Lot 1, Block 212, Plan 3317)
Jennifer Catarino, A/Director, Planning and Development

Administration noted that the purpose of the by-law is to rezone Lot 1, Block 212, Plan 3317 from District Commercial Zone (R2) to Medium Density Residential Zone, Special Exception 4 (R2(4)).

Motion #13-248

Moved by: Councillor Bell
Seconded by: Councillor Akumalik

That Third and Final Reading of Zoning By-law Amendment No. 747 be approved.

Unanimously Carried

ii) Zoning By-law Amendment No. 751 (Lot 10, Block 231, Plan 3591)
Jennifer Catarino, A/Director, Planning and Development

Administration noted that the purpose of the by-law is to rezone Lot 10, Block 231, Plan 3591 from "Open Area Zone (OR)" to "Public/Institutional Zone (P)".

Motion #13-249

Moved by: Councillor Bell
Seconded by: Councillor Akumalik

That Third and Final Reading of Zoning By-law Amendment No. 751 be approved.

Unanimously Carried

Councillor Bell noted that Section 47 of Council Procedures By-law No. 526 states:

"A vote on Third Reading of a by-law shall be decided without amendment or debate, unless otherwise decided by a majority of Council members."

Motion #13-250

Moved by: Councillor Bell
Seconded by: Councillor Dobbin

That Council allow discussions of Third and Final Reading of Appointment of Chief Administrative Officer By-law No. 757.

For – Dobbin, Bell
Against – Akumalik, Nattaq, Stevenson, Wilman, Morrissey
DEFEATED

iii) Appointment of Chief Administrative Officer By-law No. 757
Mayor Graham

Mayor Graham noted that the purpose of the by-law is for the three year appointment of a Chief Administration Officer.

Motion #13-251

Moved by: Councillor Stevenson
Seconded by: Councillor Akumalik

That Third and Final Reading of Appointment of Chief Administrative Officer By-law No. 757 be approved.

For – Akumalik, Nattaq, Stevenson, Wilman, Morrissey
Against – Bell, Dobbin
Carried

8. OLD BUSINESS

None

9. NEW BUSINESS

a) Request for Decision – Application for Funding
Amy Elgersma, Director, Recreation

Administration stated that the Government of Canada endowed the Federation of Canadian Municipalities with five hundred fifty million ($550,000,000.00) dollars to create the Green Municipal Fund. Through the fund, the Federation of Canadian Municipalities supports municipalities through funding and knowledge for municipal environmental projects. Funding is allocated in five sectors of municipal activity: brownfields, energy, transportation, waste and water.

The Aquatic Centre Working Group is preparing an application to the Federation of Canadian Municipalities Green Municipal Fund for a combination low interest loan and grant. The city may apply for the loan portion for up to ten million ($10,000,000.00) dollars and a grant of up to one million ($1,000,000.00) dollars. The low interest loan would help reduce the borrowing costs of the project and the grant would be applied to the planning and construction of the project. The City of Iqaluit's Aquatic Centre project is eligible for this funding program under the category: Capital Projects – Energy.

As part of the application process, a signed council resolution describing the City of Iqaluit's commitment to and financial support for the project must be attached to the application.

Administration noted that the Aquatic Centre building will be sustainable and energy efficient and will incorporate many energy saving components. The Aquatic Centre project is aiming for Leadership in Energy and Environmental Design certification and the project has been registered with the Canadian Green Building Council (CaGBC). Leadership in Energy and Environmental Design (LEED) building promotes a holistic approach to sustainability by recognizing performance in five key areas of human and environmental health, which include sustainable site development, water efficiency, energy efficiency, materials selection and indoor environmental quality. Credits and prerequisites are organized into these five categories.

If the application to the Green Municipal Fund is successful the city would receive financial assistance in the form of a grant that would not need to be repaid and would be applied to the project. The City of Iqaluit would benefit from a below market interest rate for a portion of the funds needed and the amount of outside financing required will be reduced.

Administration read the Resolution of Council for the Aquatic Centre.

No additional cost will be incurred by the City of Iqaluit; the application will be prepared by the Director of Recreation and Project Manager, with guidance from the Aquatic Centre Working Group.

Councillor Dobbin asked why Administration would indicate that no additional cost would be incurred by the city if the city is asking for a loan of up to ten million ($10,000,000.00) dollars.

Administration explained that the exact amount of the loan has not yet been identified; there is no additional cost to the city for the application process.

Councillor Bell asked if the request was to approve an application for a loan without providing Council an amount of the loan.

Administration advised that the request is to submit an application for a loan with a, below interest market rate, of up to ten million ($10,000,000.00) dollars; the city would apply for the maximum amount possible as well as the one million ($1,000,000.00) dollar grant. If the interest rate provided is not desirable, the city would not be obligated to accept it.

Councillor Bell believed that the request was incomplete and did not indicate how much the city would be applying for such as the possible loan of up to forty million ($40,000,000.00) dollars for the Aquatic Centre Project; he expressed his concern with approving a blind application.

Administration clarified that the maximum amount to be applied for the loan is ten million ($10,000,000.00) dollars; the city will be applying for ten million

($10,000,000.00) dollars. The maximum grant loan application is one million ($1,000,000.00) dollars; the city will be applying for a one million ($1,000,000.00) dollar grant.

Councillor Bell noted that there is a criteria questionnaire on the Federation of Canadian Municipalities' website and asked if the questionnaire had been completed, and if so, what the results were and asked if he could have a copy of the completed questionnaire.

Administration confirmed that the questionnaire was preliminarily reviewed and that they are currently working on the application.

Councillor Bell noted that the city had not received confirmation of eligibility and is requesting Council's approval to submit an application.

Administration explained that the city had discussions with the Federation of Canadian Municipalities and was encouraged to apply; the city believes that they qualify for this application and that a one million ($1,000,000.00) dollar grant would greatly benefit the project.

Mayor Graham believed that a condition of this application was that a resolution of Council, such as the one drafted by Administration, be approved.

Councillor Bell noted that the drafted resolution of Council was not similar to the one referred to on the Federation of Canadian Municipalities website as he visited the website and read all documents; the proposed resolution was only four lines and the proposed resolution of Council is much longer.

He noted that there was an eligibility criteria questionnaire on the Federation of Canadian Municipalities' website under the Green Municipal Fund area that must be completed prior to submitting an application; he asked if the questionnaire had been completed and if he could receive a copy of the completed questionnaire.

Administration confirmed that the questionnaire was completed and that the city is eligible to submit an application; further documents or information can be requested from the Chief Administrative Officer.

Councillor Bell noted that he would request the information from the Chief Administrative Officer but believed that he would not receive it as he has requested several other documents and information and has yet to receive them.

Councillor Dobbin asked why the city wanted to apply for this funding if the city was advising rate payers that the city would not be spending up to forty million ($40,000,000.00) dollars on the Aquatic Centre Project, even though the city received approval from rate payers to borrow these funds for the project. The city has already indicated that they will be borrowing up to forty million

($40,000,000.00) dollars from the Royal Bank of Canada for the project and has indicated that the annual operational costs for the new facility in 2014 will be approximately four million ($4,000,000.00) dollars with total revenues of approximately five hundred seventy four thousand ($574,000.00) dollars; this leaves the city with a significant debt and will continue until approximately the year 2020. He expressed his concern with the fact that Council was not being asked to approve an application for a low interest loan with another organization.

Mayor Graham noted that the city is seeking to submit an application for a loan of up to ten million ($10,000,000.00) dollars at a low interest, most likely lower than what the financial institutions would offer, and would reduce the amount that the city would be required to borrow from the Royal Bank of Canada.

Councillor Akumalik asked if the funding application would assist the city with the financing of the project.

Administration noted that if the request to submit an application is approved by Council, and if the city is successful with their application, this funding will help the city and keep the cost down; the city will not be required to borrow as much money from the Royal Bank and the impact on rate payers will be decreased. The city may receive up to one million ($1,000,000.00) dollars free and a loan of up to ten million ($10,000,000.00) dollars at a very low interest rate.

Councillor Bell asked if the borrowing by-law recently approved for the Aquatic Centre would be amended if the request to submit an application is approved and if the city is successful in their application.

Administration noted that the by-law would not be amended; the city would simply receive funding for the project from other resources and potentially receive a lower interest rate on a loan. The city would simply borrow less from the financial institution. The city needs to take any opportunity they have to apply for and possibly receive additional funding for the project.

Councillor Bell noted that the operational costs for the facility as of 2014 will be approximately four million ($4,000,000.00) dollars for the next twenty five (25) years; this is more than the current Recreation budget as well as the Public Works budget. He stated that he does not support this project for this reason.

Councillor Morrissey believed that if the city has the opportunity to borrow funds at a lower interest rate and possibly receive free funding, it will reduce the overall cost of the project and will benefit the city as well as rate payers of Iqaluit; he expressed his support for the request to submit an application.

Councillor Akumalik also expressed his support for the application and believed that Council, as a whole, should as well, as rate payers expressed their support for the project.

Motion #13-252

Moved by: Councillor Stevenson
Seconded by: Deputy Mayor Wilman

That Council support the Aquatic Centre resolution and apply for funding under the Federation of Canadian Municipalities Green Municipal Fund.

For – Akumalik, Nattaq, Stevenson, Wilman, Morrissey
Against – Bell, Dobbin
Carried

b) Verbal Update – Sustainability Plan
Robyn Campbell, Sustainability Coordinator

Administration stated that the draft Sustainable Community Plan is being well received by the community and well reported by media and social media; the web statistics from the Sustainable Iqaluit website alone, in the three languages, are over nine hundred (900) to date since the launch of the site on August 7, 2013. Brochures were created to distribute to residents with the information for the website; the brochures are in all three languages and were distributed throughout the community at key locations. The brochures also include the information on the Sustainability Coordinator and contacts; a copy of the Sustainability plan can be provided upon request.

Twitter is also being used and seems to be working well; there are several tweets regarding the plan. The Economic Development Officer, Joamie Eegeesiak, also sent a public service announcement to all the businesses in Iqaluit and generated some interesting feedback. Fifty personalized emails were sent to community organizations inviting them to meet with the Sustainability Coordinator to include their actions in the Sustainability Plan; appointments are now being confirmed as individuals return from summer holidays.

Administration stated that there will be a table at the Mass Registration on September 7th to provide individuals the opportunity to provide their input in the Sustainability Plan and community drop-in sessions are also being organized for September 12th, 13th and 14th. These drop-in sessions would be held in the evenings and the location will be determined at a later date; public service announcements will be released with complete information at a later date.

The Director of Engineering and Sustainability and Sustainability Coordinator decided to apply to the Federation of Canadian Municipalities' Sustainable Neighborhood Awards; these are very prestigious awards and the department believes that the city may be qualified for this.

The final Sustainability Plan with all community actions and edits and inputs will be brought to Council in early October for review and approval shortly thereafter. There have been early commitment actions by the community including the Iqaluit Housing Authority, the Nunavut Roundtable for Poverty Reduction, Arctic Co-ops Limited, Northwestel, Qulliq Energy, Iqaluit Greenhouse Society, Habitat for Humanity, and more.

Mayor Graham thanked Robyn Campbell for the hard work and dedication on the creation of the Sustainability Plan and for the updated information.

Councillor Bell also thanked Ms. Robyn Campbell for her informative presentation and believed that she was, by far, the most prepared, well spoken and well written staff member that has presented to Council.

10. COMMITTEE REPORTS

None

11. CORRESPONDENCE

a) Email: Street Clean-Up

Mayor Graham noted that the email received by Sean Clark, is representative of numerous emails received during the last month regarding the excellent work done by the students who were hired to clean the community; everyone has been complimenting their work and is very appreciative that the city decided to hire individuals to do so.

Councillor Stevenson agreed with Mayor Graham and believed that they were very dedicated and working hard; he stated that he was worried at first that these individuals would not be as dedicated as it may not be an interesting job but was very impressed.

Deputy Mayor Wilman suggested that the individuals be invited to Council at the end of their employment to thank them and congratulate them for their hard work and dedication; perhaps a certificate of appreciation could be presented to them.

Councillor Nattaq agreed with Councillor Stevenson and Deputy Mayor Wilman and suggested that the city also do the same next summer to keep the community clean.

b) Application: "Schools on Board, Arctic Educational Site Visits"

Motion #13-253

Moved by: Councillor Dobbin
Seconded by: Councillor Morrissey

That the archaeology permit application "Schools on Board, Arctic Educational Site Visits", Michelle Watts, be approved.

For – Dobbin, Nattaq, Stevenson, Wilman, Morrissey
Against – Bell, Akumalik
Carried

c) Application: "Educational Change in Nunavut: Looking for the Past in Decolonizing Policy, Programs and Pedagogies"

Motion #13-254

Moved by: Deputy Mayor Wilman
Seconded by: Councillor Stevenson

That the NRI application "Educational Change in Nunavut: Looking for the Past in Decolonizing Policy, Programs and Pedagogies", Heather McGregor, University of British Columbia, be approved.

For – Dobbin, Akumalik, Nattaq, Stevenson, Wilman, Morrissey
Against - Bell
Carried

d) Proclamation Request: Right to Know Week

Councillor Bell believed that this request should be supported and suggested that this topic be added to a future Council meeting for discussion as it is very important.

Councillor Stevenson believed that Council should also meet and discussion what proclamations they would support and what they would not support.

Motion #13-255

Moved by: Councillor Bell
Seconded by: Councillor Dobbin

That Council proclaim September 23 to 28, 2013 as Right to Know Week.

Unanimously Carried

12. IN CAMERA SESSION

(1) – Legal Discussion

Motion #13-256

Moved by: Deputy Mayor Wilman
Seconded by: Councillor Bell

That Council go in Camera at 7:00pm.

Unanimously Carried

Motion #13-257

Moved by: Councillor Stevenson
Seconded by: Councillor Bell

That Council return to Regular Session at 7:40pm.

Unanimously Carried

Council breaks at 7:40pm.

Council returns to session at 7:50pm.

Motion #13-258

Moved by: Councillor Bell
Seconded by: Councillor Morrissey

That Council go In Camera at 7:50pm.

Unanimously Carried

Motion #13-259

Moved by: Councillor Bell
Seconded by: Councillor Stevenson

That Council return to Regular Session at 8:35pm.

Unanimously Carried

Motion #13-260

Moved by: Councillor Stevenson
Seconded by: Councillor Bell

That the City pursue connections with the Department of Motor Vehicles to allow for fines levied against Iqaluit citizens for speeding tickets, vehicular dumping, etc. so that they are tied to the registration of vehicles.

Unanimously Carried

Motion #13-261

Moved by: Councillor Morrissey
Seconded by: Councillor Bell

That the City commit to addressing derelict vehicles in the city in time for the next sealift season.

For – Dobbin, Nattaq, Stevenson, Wilman, Bell, Morrissey
Against - Akumalik
Carried

Motion #13-262

Moved by: Councillor Bell
Seconded by: Councillor Stevenson

That Council reduce the tipping fee from Solid Waste By-law Amendment No. 635 for disposal of car/truck body from two hundred ($200.00) dollars to one hundred ($100.00) dollars until September 15, 2013 to assist with the removal of derelict vehicles providing they are properly drained and delivered to the landfill.

For – Dobbin, Nattaq, Stevenson, Bell, Morrissey
Against – Akumalik, Wilman
Carried

13. ADJOURNMENT

Motion #13-263

Moved by: Councillor Bell
Seconded by: Councillor Dobbin

That the meeting be adjourned at 8:40pm.

Unanimously Carried

John Graham
Mayor

John Hussey
Chief Administrative Officer

Approved by City Council on the **12th** day of **November**, 2013, AD.